

**Monday, 4 December 2017**  
**at 6.00 pm**  
**Town Hall, Eastbourne**

## **EBC Scrutiny Committee**

**MEMBERS:** Councillor di Cara (Chairman); Councillor Holt (Deputy-Chairman); Councillors Belsey, Miah, Murray, Rodohan, Smart and Wallis

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## **Agenda**

**1 Minutes of the meeting held on 4 September 2017.** (Pages 1 - 4)

**2 Apologies for absence.**

**3 Declarations of Disclosable Pecuniary Interests (DPIs) by members as required under Section 31 of the Localism Act and of other interests as required by the Code of Conduct.**

**4 Questions by members of the public.**

On matters not already included on the agenda and for which prior written notice has been given (total time allowed 15 minutes).

**5 Urgent items of business.**

The Chairman to notify the Committee of any items of urgent business to be added to the agenda.

**6 Right to address the meeting/order of business.**

The Chairman to report any requests received to address the Committee from a member of the public or from a Councillor in respect of an item listed below and to invite the Committee to consider taking such items at the commencement of the meeting.

**7 Maternity Research Survey.** (Pages 5 - 8)

Report of Peter Finnis, Assistant Director of Corporate Governance, and Councillor Robert Smart.

To receive the outcomes of Eastbourne Borough Council's survey of Maternity Services in East Sussex.

**8 Corporate Performance Q2 2017/2018.** (Pages 9 - 32)

Report of Alan Osborne, Deputy Chief Executive

The Financial Performance section of this report will be to follow.

**9 Annual Community Safety Partnership Report.** (Pages 33 - 62)

Report of Harry Williams, Policy and Engagement Coordinator

**10 Final Report of the A27 Task Group.** (Pages 63 - 66)

Report of Katie Maxwell, Local Democracy Officer

To note the dissolution of the Task Group.

**11 Appointment of Sovereign Centre Task Group.** (Pages 67 - 72)

To appoint four Members to the group and agree its terms of reference.

**12 Scrutiny Work Programme 2017/2018.** (Pages 73 - 74)

Report of Jazmin Victory, Scrutiny Officer

Members are requested to note the work programme.

**Inspection of Background Papers** – Please see contact details listed in each report.

**Councillor Right of Address** - Councillors wishing to address the meeting who are not members of the Committee must notify the Chairman in advance.

**Public Right of Address** – Requests by members of the public to speak on a matter which is listed in this agenda must be **received** in writing by no later than 12 Noon, 2 working days before the meeting e.g. if the meeting is on a Tuesday, received by 12 Noon on the preceding Friday). The request should be made to Local Democracy at the address listed below. The request may be made by letter, fax or e-mail. For further details on the rules about speaking at meetings please contact Local Democracy.

**Disclosure of interests** - Members should declare their interest in a matter at the beginning of the meeting, and again, at the point at which that agenda item is introduced.

Members must declare the existence and nature of any interest.

In the case of a DPI, if the interest is not registered (nor the subject of a pending notification) details of the nature of the interest must be reported to the meeting by the member and subsequently notified in writing to the Monitoring Officer within 28 days.

If a member has a DPI or other prejudicial interest he/she must leave the room when the matter is being considered (unless he/she has obtained a dispensation).

## Further Information

Councillor contact details, committee membership lists and other related information is also available from Committee Services.

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For general Council enquiries, please telephone (01323) 410000

Members of the public are welcome to attend and listen to the discussion of items in the "open" part of the meeting. Please see notes at end of agenda concerning public rights to speak and ask questions.



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Monday, 4 September 2017  
at 6.00 pm



## Scrutiny Committee

Present:-

**Members:** Councillor di Cara (Chairman) Councillor Holt (Deputy-Chairman)  
Councillors Belsey, Miah, Murray, Rodohan and Smart

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### **1 Minutes of the meeting held on 30 January 2017.**

The minutes of the meeting held on 30 January 2017 were submitted and approved, and the Chairman was authorised to sign them as a correct record.

### **2 Apologies for absence.**

Councillor Wallis.

### **3 Declarations of Disclosable Pecuniary Interests (DPIs) by members as required under Section 31 of the Localism Act and of other interests as required by the Code of Conduct.**

There were none.

### **4 Urgent items of business.**

The Committee noted that the Financial Performance section of item 7 Corporate Performance Q1 2017/18 had been published on 31 August.

### **5 Corporate Performance Q1 2017/18.**

The Committee considered the report of the Deputy Chief Executive regarding quarter one 2017/18 performance against the Corporate Plan priority actions, performance indicators and targets.

Members' discussion included:

- That the Head of Business Planning and Performance be requested at a future meeting to:
  - a) Update Members further regarding how homelessness issues are being addressed.
  - b) Provide further data to assist the Committee in their understanding of the variance in sickness absence.
  - c) Provide further clarification of the mitigations in place to address current issues in the joint IT migration work.

- That the Head of Finance provide an explanation to Members for the variances between profile budgets and actuals at a future meeting of the Committee.

Officers responded that:

- A meeting had previously been arranged between the Chairman and Deputy Chairman of the Committee, and the Director of Service Delivery for an update regarding homelessness.
- Further detailed sickness absence statistics would be provided by the Head of Business Planning and Performance to Members of the Committee at the Committee meeting on 4 December.
- Managers were proactively managing staff sickness, including providing access to support for staff. There was also a confidential counselling service available to all staff.
- The IT system migration had become smoother as the Joint Transformation Programme had progressed. Delays related to individual cases. Some staff had now been successfully migrated and were able to work flexibly across both Councils.
- The Head of Finance would provide a response to Members of the Committee regarding the variances between profile budgets and actuals, and a forecast of total borrowing to April 2020, at the next Committee meeting on 4 December.

**Resolved:**

- (1) That the Chairman and Deputy Chairman of the Committee be updated on staff wellbeing and sickness absence by the Assistant Director of Human Resources and Organisational Development, as appropriate and with regard to phase two of the Joint Transformation Programme.
- (2) That the financial performance section of the quarter 2 report be reviewed by the Head of Finance to account for Members' comments; and that a forecast of total borrowing to April 2020 be provided to Members by the Head of Finance at the next Committee meeting on 4 December.

**Reason:**

To demonstrate the discharge of the Scrutiny Committee function to monitor all aspects of performance management activities as required by Part 3 section 2.2 (7) of the Constitution of the Council.

## **6 Maternity Survey.**

The Committee considered the report of the Monitoring Officer and Councillor Smart on the Maternity Survey which had been sent to all mothers who registered births across East Sussex in 2016. Members were invited to endorse the methodology and subsequently endorse that the

outcome of the survey be received and debated by the Committee at the Scrutiny Committee meeting in December.

Members' discussion included:

- Whether transport to and from hospitals would be considered as part of the survey, particularly with regard to service users with no access to private transport and those unable to afford a taxi.
- The risk that only those with negative experiences of the service might respond to the survey.
- The effect of the findings of the survey on the community interest to reintroduce maternity services to Eastbourne District General Hospital.
- A request that officers consider inviting representatives of relevant partner bodies to the December meeting of the Committee where the survey results would be discussed.
- Commending Councillor Smart and the Monitoring Officer for conducting the survey.

Officers responded that:

- Postcode analysis would enable an understanding of where respondents lived and where they had given birth. The free text section at the end of the survey would enable any respondent to state any particular concerns, including transport.
- Since the survey opened, approximately 1000 responses had been received, providing an indication that both positive and negative experiences would be reported. Officers clarified that the results would be reported objectively so that partner bodies could use the data.
- Representatives from relevant organisations such as the Clinical Commissioning Groups and East Sussex Healthcare NHS Trust would be invited to the December Scrutiny Committee meeting, and officers would consider how best to additionally publicise the meeting.

**Resolved:**

- (1) That the methodology used for conducting the Maternity Survey, be endorsed by the Committee.
- (2) That the outcomes of the survey be reported to the next meeting of the Scrutiny Committee for consideration.

**Reason:**

The Executive Decision of the Leader on 3 April 2017 to conduct the Maternity Survey provided for the Scrutiny Committee to receive and comment on the outcomes of the survey.

## **7 Scrutiny Annual Programme 2017 - 2018.**

The Committee considered the Annual Scrutiny Work Programme for the forthcoming year.

Members' discussion included:

- Requesting an update on the progress of the A27 review prior to the Final Report being presented to the Committee in December, and that officers make a further attempt to secure the attendance of representatives from East Sussex County Council and the Highways Agency to the meeting.
- Consideration of one work programme request: The Sovereign Centre Site; which was endorsed for inclusion on the Committee work programme as a Task Group.

Officers responded that:

- Whilst there was no constitutional provision to require the attendance of external representatives, the Team Leader for Strategic Economic Infrastructure of East Sussex County Council would be invited to the December Scrutiny Committee. The A27 Task Group would be asked to consider which representatives of other bodies would be invited to the meeting.
- The Sovereign Centre Site Task Group would be added to the work programme, subject to approval by Full Council.

**Resolved:**

- (1) That the Annual Work Programme be **recommended** to Council on 15 November 2017.
- (2) Subject to resolution 1 being satisfied, the Scrutiny Committee form the Sovereign Centre Site Task Group at its December meeting.

**Reason:**

To discharge scrutiny procedure rule 7.1 to prepare and submit an Annual Work Programme to the Full Council.

The meeting closed at 7.30 pm

**Councillor di Cara (Chairman)**

<b>Body:</b>	<b>Scrutiny Committee</b>
<b>Date:</b>	<b>4 December 2017</b>
<b>Subject:</b>	<b>Maternity Research Survey</b>
<b>Report Of:</b>	Jazmin Victory, Scrutiny Officer
<b>Ward(s)</b>	All
<b>Purpose of the report:</b>	To receive the outcomes of Eastbourne Borough Council's survey into the Maternity Services in East Sussex.
<b>Decision type:</b>	Non-key
<b>Recommendation:</b>	<p>The Scrutiny Committee is recommended to:</p> <ol style="list-style-type: none"><li>1) Note and endorse the key findings of the Maternity Research Survey.</li><li>2) Convey the key findings of the survey to local health groups and publicise those findings in a press statement.</li></ol>
<b>Reasons for recommendations:</b>	To fulfil the Executive Decision of the Leader on 3 April 2017 to conduct the Maternity Survey provided for the Scrutiny Committee to receive and comment on the outcomes of the survey.
<b>Contact:</b>	Jazmin Victory, Scrutiny Officer, <a href="mailto:jazmin.victory@lewes-eastbourne.gov.uk">jazmin.victory@lewes-eastbourne.gov.uk</a> 01323 415811.

## **1.0 Background and Introduction**

- 1.1 The Scrutiny Committee received a report by the Monitoring Officer and Councillor Smart at its meeting on 14 September 2017, and it was resolved that the outcomes of the survey would be reported to the next meeting of the Scrutiny Committee for due consideration.
- 1.2 The survey was undertaken in order for the Council to better understand how well Maternity Services were performing in East Sussex, particularly in light of the removal of consultancy led Maternity Services at the Eastbourne District General Hospital.
- 1.3 Conducted in partnership with the Office for National Statistics, almost 1,700 mothers who gave birth in East Sussex in 2016 took part, and the full report was made available on 27 October 2017 to all health agencies across East Sussex and on Eastbourne Borough Council's website.

- 1.4 A copy of the full report and a formal invitation to attend the Scrutiny Committee Meeting on 4 December 2017, was sent out to the following health agencies:

- NHS Eastbourne, Hailsham and Seaford Clinical Commissioning Group
- NHS Hastings and Rother Clinical Commissioning Group
- NHS High Weald Lewes Haven CCG
- NHS Horsham and Mid Sussex CCG
- Brighton and Hove City Council
- East Sussex Healthcare Trust
- East Sussex County Council

## **2.0 Key Findings**

- Most mothers believed the services to be excellent or good but 17% considered the post-natal services to be poor or very poor
- 78% of mothers would wish to give birth at a location with doctors on site
- 93% of mothers served by the Eastbourne, Hailsham, and Seaford CCG would choose to give birth at Eastbourne DGH if a full obstetric service were available
- Of the 312 mothers who had a pre-natal appointment with a consultant in Eastbourne, 85% did not give birth at Eastbourne DGH
- Of those mothers who started labour at Eastbourne DGH, 27% were transferred during labour, principally to Hastings
- Mothers served by Eastbourne, Hailsham and Seaford CCG accounted for the vast majority of transfers during labour and after birth, with significantly fewer transfers of mothers from other CCGs

## **3.0 Financial Appraisal**

- 3.1 The survey incurred costs of around £20,000 which covered printing, postage, freepost returns, ONS admin costs, and technical support staff time. Corporate Management Team and the Leader of the Council had agreed to make this funding available from existing budgets.

## **4.0 Equality analysis**

- 4.1 This survey was conducted strictly in accordance with ONS governance in respect of access, equality and confidentiality. All questionnaires were delivered directly to the consultee in hard copy format and returnable in a provided freepost envelope. The process ensured complete anonymity of the respondent and was overseen at despatch by the ONS and on receipt at the Council by the Monitoring Officer.

## **4.0 Legal implications**

- 4.1 There is a county-wide infrastructure in place to undertake scrutiny of health issues (East Sussex Health Overview and Scrutiny Committee) on which Eastbourne Borough Council is represented. This did not preclude the Council's Scrutiny Committee undertaking research in this area where there was a direct impact on the Eastbourne community, especially where the

information obtained could help to inform other parties.

## **5.0 Conclusion**

- 5.1 That the Scrutiny Committee consider the key findings of the survey which will be subsequently conveyed to the health groups and publicised in a press statement.

**Jazmin Victory**  
**Scrutiny Officer**

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### **Background Papers:**

The Background Papers used in compiling this report were as follows:

[Maternity Survey Results](#)

Due to the size of the report, and its availability online, Committee Members are advised that the report will not be printed again for this agenda pack.

To inspect or obtain copies of background papers please refer to the contact officer listed above.

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<b>Body:</b>	<b>Scrutiny Committee Cabinet</b>
<b>Date:</b>	<b>4 December 2017 13 December 2017</b>
<b>Subject:</b>	<b>Corporate Performance Q2 2017/18 Part A</b>
<b>Report of:</b>	Director of Strategy, Planning and Regeneration
<b>Cabinet member:</b>	Councillor Gill Mattock, Councillor Dean Sabri
<b>Ward(s):</b>	All
<b>Purpose of the report:</b>	To update Members on the Council's performance against Corporate Plan priority actions, performance indicators and targets over Q2 2017/18 period.
<b>Decision type:</b>	Non Key
<b>Recommendation:</b>	<p>The Scrutiny Committee is recommended to :</p> <ul style="list-style-type: none"><li>i) Note the achievements and progress against Corporate Plan priorities for 2017/18.</li><li>ii) Consider whether there are any particular aspects of Council progress or performance that it wishes to comment upon or consider further as part of its work programme in 2017/18.</li></ul>
<b>Reasons for recommendations:</b>	To enable Scrutiny and Cabinet to consider specific aspects of the Council's progress and performance.
<b>Contact:</b>	<p>Jo Harper, Head of Business Strategy and Performance Tel 01273 085049 or email : <a href="mailto:jo.harper@lewes-eastbourne.gov.uk">jo.harper@lewes-eastbourne.gov.uk</a></p> <p>Millie McDevitt : Performance and Programmes Lead Tel : 01273 085637 / 01323 415637 or email : <a href="mailto:millie.mcdevitt@lewes-eastbourne.gov.uk">millie.mcdevitt@lewes-eastbourne.gov.uk</a></p>

## **1.0 Introduction**

- 1.1 The performance of the Council is of interest to the whole community. People expect high quality and good value for money services. Performance monitoring, and a strong performance culture helps us to ensure we continue to deliver excellent services and projects to our communities in line with planned targets.
- 1.2 This report sets out the Council's performance against its targets and projects for the second quarter of 2017/18 (July to September 2017).

- 1.3 The Council has an annual cycle for the preparation, delivery and monitoring of its corporate and service plans. This cycle enables us regularly to review the Council's work, and the targets it sets for performance, to ensure these continue to reflect customer needs and Council aspirations.

## 2.0 Themes and Priority Visions




- 2.1 The Corporate Plan was developed with four themes to focus delivery of improvement activity for the borough. Each of these themes had its own priority vision for how the authority and its stakeholders wanted Eastbourne to develop. Performance is measured against these themes and objectives.





## 3.0 2017/18 Q2 Performance Overview

- 3.1 [Appendix 1](#) provides detailed information on progress and performance for Members' consideration, clearly setting out where performance and projects are 'on track/on target' and where there are areas of under-performance/concern. Where performance or projects have not achieved target, an explanation is provided, together with a summary of the management action that has been taken to address this. The Appendix is structured around the key Theme areas.

- 3.2 The Council uses a Project and Performance Management System (Pentana - formerly known as Covalent) to record, monitor and report progress and performance. The system uses the following symbols to indicate the current status of projects and performance targets:

	Performance that is at or above target
	Project is on track
	<ul style="list-style-type: none"> <li>Performance that is slightly below target but is within an agreed (usually +/- 5%) tolerance</li> <li>Projects where there are issues causing significant delay or</li> </ul>

	change to planned activities
	<ul style="list-style-type: none"> <li>• Performance that is below target</li> <li>• Projects that are not expected to be completed in time or within requirements</li> </ul>
	Project has completed, been discontinued or is on hold

## 4.0 Summary of Progress and Performance – Q2 2017/18

### 4.1 Prosperous Economy

#### Achievements

- 48,584 patrons attended performances at the Bandstand, against a target of 22,000.
- Planning permission has been granted for the access road to serve the next phase of the Sovereign Harbour Innovation Park.
- Demolition to make way for the Arndale Centre extension was completed on target.
- Hotel of Excellence: funding for a feasibility and viability study has been secured.

#### Issues / missed targets

- A total of 17 net additional homes were provided in Q2 against a target of 61.
- There has been a downturn in Redoubt visitor numbers of 3,491 against a target of 3,800 due to environmental conditions at the Redoubt. This is being addressed through the long term project to refurbish the Redoubt Fortress.

### 4.2 Quality Environment

#### Achievements

- Fly-tipping figures continue to remain low with only 82 incidents reported this quarter against a target of 150. This is a 60% reduction from the same period last year.
- Priority projects have been identified for the Joint Venture for Energy and Sustainability. The projects are Wish Tower Restaurant, Bedfordwell Road and New Sovereign Leisure Centre.

#### Issues

- There have been minor delays to the Hampden Park improvements due to time taken to manufacture wooden bollards needed to complete the scheme.

### 4.3 Thriving Communities

#### Achievements

- 82.36% of calls answered within 30 seconds against a target of 80%.
- 3.42% of calls abandoned against a target of 5%.
- The Skate Park in Shinewater was completed on 31 August 2017.
- The first iconic beach hut was completed in August 2017.
- The Community Facilities project to support the development and

management of community buildings in Old Town, Willingdon Trees, Langney and Hampden Park has been successfully completed.

#### **Current issues**

- The average number of days for assistance with Disabled Facilities Grants has increased to 115 days against a target of 100 days.
- There are 69 households living in emergency accommodation against a target of 30.
- Ranking in our Most Similar Group (MSG) in relation to all crime is 5<sup>th</sup> against a target of at least 4<sup>th</sup>.
- The completion date of the Community Lottery Project has been revised to January 2018 due to delays in obtaining the Gambling Commission Licence.

### **4.4 Sustainable Performance**

#### **Achievements**

- Local percentage of Council Tax collected in the quarter of 56.13% against a target of 47.07%.
- National non-domestic rates collected in the quarter of 54.72% against a target of 44.73%.
- A new Programme Manager for the Joint Transformation Programme has been secured and is due to start in November.

#### **Current Issues**

- Sickness absence for EBC and LDC is 1.97 days against a target of 1.45 days.

### **5.0 Community Ward Projects - Devolved Budget**

- 5.1 The last section of Appendix 1 details the current Devolved Budget spend by ward and the projects that have been supported through this scheme so far this year.

Each ward has a total of £10,000 available to spend each year on schemes requested by the local community.

### **6.0 Consultation**

- 6.1 The priority themes were developed in consultation with residents via the Residents Survey and online Survey which were both conducted throughout July and August 2015 and informed the development of the corporate plan.

### **7.0 Financial appraisal**

- 7.1 Project and performance monitoring and reporting arrangements are contained within existing estimates. Corporate performance information should also be considered alongside the Council's financial update reports (also reported to Cabinet each quarter) as there is a clear link between performance and budgets/resources.

### **8.0 Legal implications**

8.1 Comment from the Legal Services Team is not necessary for this routine monitoring report.

## **9.0 Equality analysis**

9.1 The equality implications of individual decisions relating to the projects/services covered in this report are addressed within other relevant Council reports or as part of programmed equality analysis. The equality implications of projects that form part of the Joint Transformation Programme are addressed through separate Equality and Fairness assessments.

## **10.0 Conclusion**

10.1 This report provides an overview of performance against the authority's priority actions and indicators as at Quarter 2 2017/18.

## **Appendices**

Appendix 1 – Q2 Performance Overview (page 15)

## **Background Papers:**

The Background Paper used in compiling this report were as follows:

- *Corporate Plan 2016/20* <http://www.eastbourne.gov.uk/about-the-council/council-policies-plans-and-strategies/corporate-strategies/>

To inspect or obtain copies of background papers please refer to the contact officer listed above.










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# Eastbourne Borough Council

## Corporate Performance Report Q2 2017-18





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Key			
	Performance that is at or above target;		Performance that is below target Projects that are not expected to be completed in time or within requirements
	Project is on track		Project has completed, been discontinued or is on hold
	Performance that is slightly below target but is within an acceptable tolerance Projects : where there are issues causing significant delay, change to planned activities, scale, cost pressures or risks		Data with no performance target
	Direction of travel on performance indicator : improving performance		Direction of travel on performance indicator : declining performance
	Direction of travel on performance indicator : no change		






# 1. Prosperous Economy




## 1.1 Prosperous Economy Key Performance Indicators

KPI Description	Annual Target	Q1 2017/18	Q2 target	Q2 2017/18	Status	Direction of travel between Q1 and Q2	Explanatory Note
<b>Investing in Housing and Economic Development</b>							
Number of affordable homes delivered (gross)	At least 30	0	0	0			The green status reflects that 17 units are nearing completion, delivering over 50% of the target mid-way through the year. Sumach Close (13 Units) is nearing completion and Tideswell (4 Units) is at the snagging and final sign off stage. Both of these sites should be completed by the end of the year. The project was profiled to reflect that 0 homes will be completed in Q1-3, with all homes delivered in Q4.
Net additional homes provided	At least 245	5	61	17			A total of 17 net additional dwellings were completed in the second quarter of 2017/18, taking the total for the half year to 22 net additional dwellings completed.
							<p><b>Performance Improvement Plan :</b> This indicator measures additional housing units delivered across all sectors against the Local Plan target.</p> <p>In recent years there have been lower levels of house-building in Eastbourne than previously. The first two quarters of the year have had significantly low levels of completions even in the context of the falling trend.</p> <p>There are currently 307 net additional dwellings currently under construction, although the larger of these sites is not expected to be completed this financial year. There are also an additional 689 net additional dwellings where construction is yet to commence.</p> <p>It looks increasingly unlikely that the annual target of 245 net additional dwellings will be achieved this year largely due to only 76% of those with planning permission actually being built. The number of completions for this financial year is now estimated to be 149 dwellings.</p> <p>We await the Chancellor's Autumn budget statement on 22 November to see if there will be any new initiatives in this area.</p>
<b>Providing opportunities for businesses to grow &amp; invest</b>							

Town centre vacant business space	28.40%	5.65%	7.10%	6.77%			New business has tended to be local independent traders.
<b>A great destination for tourism, arts, heritage and culture</b>							
Bandstand patrons	At least 30,000	12,941	22,000	48,584			The Bandstand has now closed until Christmas. We have enjoyed a bumper extended season, over achieving on both patrons and spend per head with a total of 48,584 patrons.
Redoubt visitors - paying visitors	At least 8,500	3,004	3,800	3,491			Though visitor figures are slightly down on 2016 (a trend that is rather widespread throughout museums) the feedback we have received has been extremely positive. The percentage of families and children visiting the building has gone up and this is very evident during the shorter holidays such as Easter and half term.
							<b>Performance Improvement Plan :</b> The project to refurbish the Redoubt Fortress is a long term project which will start with the removal of the colonnade. Once the colonnade has been removed we will start to create a Heritage Strategy that sets out the long term vision for the Redoubt, heritage service and a new museum.









## 1.2 Prosperous Economy Projects & Programmes

Project / Initiative	Description	Target Completion	Status	Q2 Update
<b>Supporting investment in infrastructure</b>				
Extension to Arndale Shopping Centre	Led and financed by Legal and General. An £85m scheme to provide 22 new retail units, 7 restaurants and 9 screen cinema.	30-Nov-18		Demolition was completed on target. Steel frame is being erected.
<b>Providing Opportunities for businesses to grow &amp; invest</b>				
EBC Sovereign Harbour Innovation Park (SHIP)	New contemporary business premises at Sovereign Harbour Innovation Park	31-Mar-22		Planning permission has been granted for the access road to serve the remainder of Site 6.
<b>A great destination for tourism, arts, heritage &amp; culture</b>				
Devonshire Park Redevelopment	Significant investment to establish Devonshire Park as a premier conference and cultural destination to include: New welcome building: Restoration of Congress, Winter Garden and Devonshire Park Theatres: Improved Accessibility: Improving tennis facilities: New Conference/exhibition Space & Cafe: Public realm improvements	01-Dec-20		<p><b>Welcome Building</b> : Excavation is now complete. The tension piling (x72) is due to commence on 23rd October. The issues with unstable ground have been resolved. The concrete finishes of the inner walls of conference rooms have commenced. External drainage work is underway on the west of the site and is due to be completed mid/end-November.</p> <p><b>Congress</b> : scaffold almost complete. Design team working on final design of ceiling walkways, circle lighting bar and structural elements of the stage equipment.</p> <p><b>Racquet Court</b> : the roof replacement commenced on 16<sup>th</sup> October and completion expected Feb 2018 (demobilising during Panto to obviate disturbance). Kitchen and storage design in Racquets Court progressing and plan to commence installation following roof replacement.</p> <p><b>Winter Garden</b> : The asbestos strip is underway in the south pavilion and due to be completed on 23<sup>rd</sup> October followed by measured survey/opening up to facilitate final design. Design of link between Winter Garden and Welcome Building in development; arguably the most complicated design element of the project and hindered by failed structural elements in the western apse.</p> <p>A few minor outstanding snagging items in Locker room. Member tour took place in early November.</p>
Refurbish the Redoubt Fortress	Restoration of the fort - Create a new entrance, lift access, opening of remaining casements, environmental improvements.	31-Mar-20		Following the removal of the military collections for conservation reasons, there are plans to re-launch the Redoubt as a historic building with AV displays and tours to maximise the visitor experience while investigating future restoration and uses for the building.
Wish Tower Restaurant	Scheme to deliver a flagship restaurant	01-Apr-19		Design is being progressed by Bistro Pierre architects and Levitt Bernstein. Once completed and costs have been agreed, the planning application will be submitted. Focus Consultants are expected to






Project / Initiative	Description	Target Completion	Status	Q2 Update
				submit the costing within the next two weeks.
Vibrant Events Programme	All year round programme that attracts visitors to Eastbourne •Airbourne •Beer & Cider Festival •Cycling Festival •Magnificent Motors •Eastbourne Extreme •Beachy Head Marathon •Tour of Britain •AEGON Tennis Championship	31-Mar-18		This quarter there has been a number of successful events. The Little Music Marathon was successfully delivered on 21 July 2017. Six well known venues hosted 13 outstanding regional artists and bands. The event provides the perfect platform to showcase local talent and support local venues.
New Museum	A purpose build museum on the site of the Pavilion, which will house the story of Eastbourne, with a café, shop and education facilities.	31-Mar-20		EBC is currently exploring suitable locations for the facility. We are preparing exciting stories and design strategies to develop and enhance the already successful engagement, education and outreach services.
Hotel of Excellence	To establish and run an industry standard, hotel management training school linked to an operational hotel. The concept is for students and apprentices at the hotel training school to be able to access 'real time' hotel management training opportunities, by working in and experiencing the day to day operations and service departments of a hotel in Eastbourne.	31-Mar-18		£25 000 of ESCC Scheme Enabling Fund (SEF) has been successfully secured with the condition of having 50% EBC match funding to fund a feasibility and viability study.  A consultant has been commissioned to carry out the feasibility and viability study.




## 2. Quality Environment

### 2.1 Quality Environment Key Performance Indicators

KPI Description	Annual Target	Q1 2017/18	Q2 Target	Q2 2017/18	Status	Direction of travel between Q1 and Q2	Explanatory Note
<b>High Quality Built Environment</b>							
Processing of Major planning applications within 13 weeks	At least 60%	100%	60%	<b>75%</b>			Performance is on track.
Processing of Minor planning applications within 8 weeks	At least 70%	88%	70%	<b>70%</b>			Performance is on track.
Processing of Other planning applications within 8 weeks	At least 80%	87%	80%	<b>85%</b>			Performance is on track.
<b>A clean and attractive town</b>							
Number of reported fly-tipping incidents	1,275	82	150	102			Q2 has seen a slight increase in fly-tipping over Q1; however this is still a reduction of 25 incidents compared with the same time last year.
<b>Less waste and low carbon town</b>							
Percentage of household waste sent for reuse, recycling and composting	At least 35%	42%	35%				Data for Q2 will be available in December.





## 2.1 Quality Environment Project & Programmes







Project	Description	Target Completion	Current Status	Q2 Update
<b>High Quality Built Environment</b>				
Conservation Area Appraisals	<p>EBC has 12 conservation areas and there is an expectation that each and every conservation area should be reviewed and assessed every 5-10 years. This review will determine the extent of change within the Conservation Area, whether the extent of the Conservation Area boundary should be reduced/extended and identify the scope/parameters of targeted interventions.</p> <p>It is the Council's ambition that all 12 are reviewed on a rotating basis beginning with the Seafront and Town Centre Conservation Area with two areas completed each year.</p>	31-Mar-2019		The public consultation and stakeholder engagement events have been completed and an evaluation of the responses received is underway.
Town Centre Public Realm Improvements	Significant improvements to the pedestrian environment in Terminus Road and Cornfield Road to be delivered alongside the extension to the Arndale. Joint Partnership Project with ESCC	1-Feb-2019		Tender period ends 30th November 2017.
Victoria Mansions	£5m purchase by EHIC of Victoria Mansions on Terminus Road. The acquisition seeks to enhance the area by attracting new businesses and use residential units to meet the housing demand.	31-Mar-2018		Purchase completed. Further investigation and surveys being undertaken including improvements to the roof. On-going dialogue with current tenants and leaseholders on the future works. EHIC to receive an update report in December 2017.
<b>Excellent parks and open spaces</b>				
Eastbourne Park Initiatives	Delivery of priority initiatives identified in the Eastbourne Park Supplementary Planning Document including conservation and enhancement of the existing environmental, ecological and archaeological characteristics of Eastbourne Park for future generations. Sensitive management of the area to provide appropriate leisure and recreational uses	31-Mar-20		Material is being gathered regarding the information board content. A meeting has been arranged with the Eastbourne Society of Artist's specialist wildlife artist. Children's nature quotes have been received from West Rise School.
Hampden park improvements (Green flag)	Improvements to the main entrances and to the path network in Ham Shaw woods as recommended in Hampden Park Green Flag Management Plan	30-Aug-17 <b>Revised to 31-Dec-17</b>		There have been delays to the project timetable during the year and the revised completion date is expected to be December 2017. The contractor is waiting manufacture of the wooden bollards. These are due to be installed in November 2017. The new sign was installed in early October. Once the bollards are installed the entrance improvement in Hampden Park will be completed.

Project	Description	Target Completion	Current Status	Q2 Update
Parks and Open Spaces Signage	Create and roll out standard, future proof signage throughout the parks and open spaces of Eastbourne	30-Nov-17		The initial project completion date was March 2017. The project start date was delayed due to other prioritised works. A new timetable was agreed and the project completion date is expected to be 30 November 2017. Play area signs were on hold due to delays with corporate branding which has now been approved. Signs have been designed and ordered and delivery is expected within a month.
<b>Less waste &amp; a low carbon town</b>				
Joint Venture for Energy and Sustainability	Set up a joint venture between Eastbourne and Lewes Council and a private sector organisation to deliver local energy and sustainability ambitions for the next 20-30 years. Suitable joint venture partner is found by May 2017. The Joint Venture will then develop a programme of work.	12-Jul-17		Priority Projects for EBC are: Wish Tower Restaurant, Bedfordwell Road and New Sovereign Leisure Centre.
LDC/EBC Waste Programme	This is the overarching programme for a suite of projects designed to effect and manage changes in the waste, recycling, street and beach cleaning services across Lewes District and Eastbourne Borough Councils.	31-Mar-2020		New resource from within the Council has been given to this programme.  Key risks and issues related to the programme have been highlighted to senior management (for example matters relating to staffing).





### 3. Thriving Communities





#### 3.1 Thriving Communities Key Performance Indicators

KPI Description	Annual Target	Q1 2017/18	Q2 target	Q2 2017/18	Status	Direction of travel Between Q1 and Q2	Explanatory Note
<b>Improved Health &amp; Wellbeing</b>							
Average number of days for assistance with adaptations (Disabled Facilities Grants)	Less than 100 days	89	100 days	115			The average number of days for assistance with adaptations up to the end of September is 115. There were 26 cases during this period.
							<b>Performance Improvement Plan</b> 100 days is a stretched target due to the importance of this activity. Whilst we are slightly over at 115 days due to the number of complex cases we will monitor during the remaining quarters to improve the final outturn.
<b>Meeting Housing Needs</b>							
Number of households living in emergency accommodation	Under 30	73	30	69			During this quarter there has been a steady decrease in the number of people in emergency accommodation. Performance has improved since Q1 although the number of households living in emergency accommodation is still significantly higher than the target of 30.
							<b>Performance Improvement Plan</b> The pressures on housing reflect the national and regional situation. Work is continuing to revise the staffing structure through the JTP programme. This will prioritise finding housing solutions to move people on from emergency accommodation and reduce reliance on Council accommodation to discharge a housing duty. A dedicated officer has been appointed to oversee emergency accommodation placements and this is proving helpful in improving performance.

KPI Description	Annual Target	Q1 2017/18	Q2 target	Q2 2017/18	Status	Direction of travel Between Q1 and Q2	Explanatory Note
<b>Putting the Customer First</b>							
Percentage of calls to 410000 answered within 30 seconds	More than 80%	86.17%	80%	82.36%			Good performance this quarter from the customer advisors compared to Q2 2016/2017. This has been achieved due to the team becoming more confident in their abilities and more aware of the impact of resolving calls as efficiently as possible.
Percentage of calls abandoned	Less than 5%	2.06%	5%	3.42%			Good performance on the percentage of calls abandoned compared with Q2 2016/2017. The team is working hard to ensure this stays under 5%.
<b>Keeping Crime &amp; Anti-social behaviour low</b>							
Ranking in our Most Similar Group (MSG) in relation to all crime	At least 4th	3rd	At least 4th	5th			This indicator compares Eastbourne with 15 other local authority areas with similar characteristics. Our target is to be the 3rd lowest crime area in the group – a position we achieved for the first time in 2015/16.
							<b>Performance Improvement Plan</b> Although the ranking with comparable authorities appears less favourable, the actual number of crimes has changed very little. There were 2287 crimes in Q1 and 2304 crimes in Q2; an increase of 17 crimes. It is likely therefore, that the change in ranking is due to a decrease in crime in other comparable areas. Work is being done to understand what if any lessons the Joint Action Group could learn from approaches taken elsewhere to reduce crime and disorder within our comparable authorities group.

## 3.2 Thriving Communities Projects & Programmes







Project / Initiative	Description	Target Completion	Current Status	Update
<b>Improved health &amp; wellbeing</b>				
Sovereign Centre New Leisure Centre	A new leisure centre	31-Mar-20		The new Sovereign Centre project is made up of two work-streams: construction of the new leisure centre and appointment of a new Operator. The construction achieved RIBA Stage 3 in July as planned. Consultation with user groups is now ongoing to confirm certain elements of the design. A revised Stage 3 report will be issued once this consultation is complete. The Operator procurement has been paused while the consultation is completed.
Health & Housing - East Sussex	A new County-wide programme of health & housing related projects	31-Mar-20		There are a number of work-streams which have been identified through East Sussex Better Together (ESBT) which relate to housing and how integral it is to achieving the strategic objectives of both transformation plans.  To ensure we achieve the pace required to meet these challenges we are now putting in place a number of Planning and Design Groups of which Eastbourne Borough Council are a key partner. These groups will focus on key elements of what is overarching the Accommodation and Bedded Care work stream.
Skate park – Shinewater	To upgrade existing dated, modular jumps to a bespoke, specialist design/ constructed concrete skate park. . The concrete skate park brief will be influenced through the skate park users with a design and build contract to a set sum of £50k.	17 Aug -17		The skate park was completed on 31 August 2017.
<b>Meeting housing need</b>				
Housing & Economic Development Programme	Deliver an ambitious programme of housing development and refurbishment that provides homes and makes a positive contribution to Eastbourne's economic future	31-Mar-20		The first Iconic beach hut was completed during August. The second is installed and should be complete by 10th November. The development team has two schemes on site nearing completion: the new build at Sumach Close and a refurbishment at 62A Tideswell Road. These are expected to be handed over by Christmas. The refurbishment of 13 The Avenue is complete. Contracts for new builds at Fort Lane and Northbourne Road have been awarded with start on sites expected during the winter. Works towards the remediation at Bedfordwell Road are progressing with enhanced security measures and a cleanse of the Pump House having being done; associated surveys are underway. Remediation works are expected to commence

Project / Initiative	Description	Target Completion	Current Status	Update
				January/February 18. Investigations into the viability of garage sites across Eastbourne and Lewes are progressing with consultations due to take place in the late Autumn.
<b>Resilient &amp; engaged communities</b>				
Delivery of Community Centre to serve the Sovereign Harbour Neighbourhood	EBC working with Sovereign Harbour Community Association and Wave Leisure to deliver a £1.6m community centre	30-Nov-17 <b>Revised to 30-Apr-18</b>		Planning permission issued and S.106 Deed of Variation signed. Work has started on site. Construction of steel frame is planned to be finished on site by 22nd December.
Community Facilities	Supporting Development and Management of community buildings such as community centres, community library, town hall.	31-Mar-18		This project is now complete. SCDA has established an effective and close working relationship with community centres and the library in Old Town and with Trees Community Centre. 3VA and Wave have established a working relationship with Langney Village Hall and are able to continue providing support through their normal support services. Trustees of Hampden Park Community Centre have advised that they no longer require input from 3VA and have been provided with proposed policies and given appropriate advice.
Welfare Reform	To support those vulnerable residents affected by the government's welfare reform programme.	31-Mar-2020		This update is reporting on the quarter preceding the introduction of Universal Credit. Both residents and the Council are going to be affected as a result of the introduction of the full Universal Credit (UC) Service from October 2017. Key implications of UC : <ul style="list-style-type: none"> <li>• There is a 7 day waiting period when no UC is payable and that there will be at least a six week delay in the first payment of UC being made</li> <li>• UC will in most cases be paid directly to the claimant whereas at present HB is paid directly to the tenant's rent account</li> <li>• UC is paid monthly and the claimant has to budget accordingly</li> <li>• the claimant has to claim and manage their claim online</li> </ul> A project team has been working together since early 2017 and a full action plan in in place to mitigate impacts as far as possible. This will be monitored closely as UC rollout takes place.
Community Lottery	Launch an online Eastbourne Local lottery to help fund discretionary support for Community organisations and to enable good causes to raise funds directly.	1-Oct-17 <b>Revised to 31-Jan-18</b>		There have been delays in obtaining the Gambling Commission Licence. It is anticipated that the delivery of this project will now be January 2018.  The project timeline has been received from the External Lottery


Project / Initiative	Description	Target Completion	Current Status	Update
				Manager and we are planning advertising and marketing events.

## 4. Sustainable Performance

### 4.1 Sustainable Performance Key Performance Indicators

KPI Description	Annual Target	Q1 2017/18	Q2 target	Q2 2017/18	Status	Direction of travel Between Q1 and Q2	Explanatory Note
<b>Delivering a balanced budget</b>							
Local percentage of Council Tax collected in year	At least 97.06%	29.19%	At least 47.07%	56.13%			Performance is on track.
National non-domestic rates collected	At least 98%	29.90%	At least 44.73%	54.72%			Performance is on track.
<b>Managing our people &amp; performance</b>							
Sickness absence - average days lost per employee	No more than 5.8 days	1.73 days	1.45 days	1.97 days			This data is the combination of sickness absence for both EBC and LDC. The management of sickness absence continues to be a priority within the organisation with close scrutiny and management by line managers and HR.
							<b>Performance Improvement Plan :</b> There continues to be close monitoring of attendance management within the councils with support available to staff and managers from HR. HR are working with key managers and colleagues in Finance to ensure robust follow up of information from managers regarding return to work dates and interviews. HR continue to analyse the levels of absence monthly and quarterly to assess whether they are trends or concerns in any particular service area or any specific reasons for absence. To date the reasons for absence have been varied and aside from musculoskeletal injuries in Waste, no themes by service area have been identified.

## 4.2 Sustainable Performance Projects & Programmes

Project / Initiative	Description	Target Completion	Current Status	Q2 Update
<b>Delivering in partnership</b>				
Joint Transformation Programme	A major programme to integrate the Eastbourne Borough Council and Lewes District Council workforces, and transform the service delivery model for both organisations. Deliver £2.7m savings while protecting services	31-Mar-20		Progress has been made on the challenges around network migration that led to the higher risk rating recorded last month. Migration to the CX system is on track, with network migration back on schedule for Q3. The Assistant Director for Transformation left at the end of September. A new Programme Manager has been secured and starts in November.

## Community Projects - Devolved Ward Budgets Q2

Ward	Projects	Description	Project Spend to Date
<b>Devonshire</b>	Allchorn Pleasure Boats	To enable schools and the Public etc to access the public viewing gallery / building for observation purposes and talks on what we are doing, this will enable us to raise more money for the project.	£1,000.00
	Mardi Gras	To support the organisation of Eastbourne's first Mardi Gras parade on 22 July 2017.	£2,500.00
	Gated Alleyway in Latimer Road	To fit gates to prevent access to residential alleyways.	£2,055.00
	Same Sky / Princes Park	To support the Princes Park Community Fun Day.	£3,000.00
	Eastbourne Volunteers	To support volunteers, make the best use of shared resources, create a website so the public know where to go information about volunteer groups, promote inclusion and fight social isolation. These funds are to be used to assist in the production of a newsletter.	£597.00
<b>Devonshire Total</b>			<b>£9,152.00</b>
<b>Hampden Park</b>	Balloon Festival	To support the organisation of Eastbourne's first Balloon Festival 29-30 July 2017.	£2,000.00
	Eastbourne Stagers	To supply new equipment to allow performances in the street and at the school venue where they currently perform.	£1,500.00
	Heron Park Academy	To provide assistance to sports development under the "Gold Sports" scheme at Heron Park Academy.	£3,000.00
<b>Hampden Park Total</b>			<b>£6,500.00</b>

Ward	Projects	Description	Project Spend to Date
Langney	Goals for Eastbourne Youth Team	To provide Goals, footballs and accessories for Youth football teams. Langney Wanderers/ Under 12 year olds.	£500.00
<b>Langney Total</b>			<b>£500.00</b>
Meads	1st Meads Scout Group	To acquire a shed (for storage) and flags for the 1st Meads Scout Group to assist in its development.	£1,575.85
	Friends of Meads Parks and Gardens	To provide a gazebo marquee for Friends of Meads Parks and Gardens	£79.84
	Meads Magic	To purchase safety equipment for annual Meads Magic event.	£92.28
<b>Meads Total</b>			<b>£1,747.97</b>
Old Town	Defibrillator within Ward	To procure a Public Access Defibrillator (PAD), to be installed within Ward, to provide lifesaving emergency equipment that is accessible to the community, 24 hours a day.	£1,341.25
<b>Old Town Total</b>			<b>£1,341.25</b>
Ratton	Balloon Festival	To support the organisation of Eastbourne's first Balloon Festival 29-30 July 2017.	£2,000.00
	Trees in Rodmill Drive	To plant seven (7) trees on land at the foot of Rodmill Drive.	£1,750.00
<b>Ratton Total</b>			<b>£3,750.00</b>
St Anthony's	Tree within the Ward	Tree planted in Moy Avenue.	£350.00
<b>St Anthony's Total</b>			<b>£350.00</b>

## Community Projects - Devolved Ward Budgets Q2 cont.

Ward	Projects	Description	Project Spend to Date
Sovereign	Mardi Gras	To support the organisation of Eastbourne's first Mardi Gras parade on 22 July 2017	£500.00
	Purple4Polio	To represent the Purple4Polio campaign where the cost that the Rotary Club pay for the bulbs is matched by Bill Gates of Microsoft and goes towards the total eradication of the Polio disease.	£314.64
<b>Sovereign Total</b>			<b>£814.64</b>
Upperton	Community Wise	To provide chairs for the community centre.	£1,413.00
	Eastbourne Survivors	To provide therapy group courses for adults who have been abused in childhood.	£1,000.00
	Weaver Close community day	To help set up resident association and for the residents to get to know one another. Funding for bouncy castles and cost of flyers.	£256.68
<b>Upperton Total</b>			<b>£2,669.68</b>
<b>Grand Total</b>			<b>£26,825.54</b>



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<b>Body:</b>	<b>Scrutiny Committee</b>
<b>Date:</b>	<b>4 December 2017</b>
<b>Subject:</b>	<b>Eastbourne Community Safety Partnership Annual Report</b>
<b>Report Of:</b>	Nazeya Hussain, Director of Regeneration and Planning
<b>Ward(s)</b>	All
<b>Purpose</b>	<p>To enable the Committee to scrutinise and consider the current performance of the Eastbourne Community Safety Partnership (ECSP).</p> <p>To outline issues that may potentially impact future crime and anti-social behaviour (ASB) performance.</p> <p>To enable the Committee to scrutinise and consider the proposed Community Safety Plan for 2018/19, including the Partnership priorities for this year.</p> <p>To enable the Committee to scrutinise and endorse the formal merger of the Eastbourne and Lewes District Community Safety Partnerships, subject to consultation with Partners and approval from the Police and Crime Commissioner.</p>
<b>Recommendation(s):</b>	<ol style="list-style-type: none"><li>1) To note the achievements and activities of the Eastbourne Community Safety Partnership during 2016/17 and future risks/opportunities to performance.</li><li>2) To endorse the Community Safety Action Plan for 2018/19 set out at Appendix A.</li><li>3) To note the completion of the Eastbourne and Lewes District Community Safety Partnership 'Soft Merger' and endorse the full merger of the two Partnerships.</li><li>4) To agree any further recommendations the Committee would wish to make to the Cabinet Member for Community Safety with regard to the work of the Eastbourne Community Safety Partnership.</li></ol>
<b>Contact:</b>	Harry Williams, Policy and Engagement Coordinator, Telephone 01323 415432 or internally on extension 5432. E-mail address: <a href="mailto:harry.williams@lewes-eastbourne.gov.uk">harry.williams@lewes-eastbourne.gov.uk</a>

## **1.0 Background and Introduction**

- 1.1 Community Safety Partnerships (CSP) were established under the Crime and Disorder Act 1998 and are formed from Responsible Authorities, such as the police, fire and rescue service and local authorities. Amongst other obligations, CSPs have a statutory duty to reduce crime and disorder, substance misuse and re-offending in their local authority area.
- 1.2 There are many types of CSPs across the Country. Eastbourne Community Safety Partnership (ECSP) is a District CSP and works alongside the County CSP (namely the East Sussex Safer Communities Partnership). District CSPs are best placed to deal with local priorities. County CSPs generally focus on pan-county issues such as offender management and domestic abuse to maximise on economies of scale.
- 1.3 However, a recent report into community safety and CSPs, carried out by the Local Government Association, identified that CSPs are shifting towards new outcomes around effective safeguarding, reducing vulnerability and risk, early intervention and prevention.
- 1.4 Whilst the report highlights the increasing recognition into the role that councils play in community safety, it also demonstrates the challenges that District CSPs face in balancing the needs of the local community against a shift towards outcomes around vulnerability and individuals with multiple and complex needs. These challenges are further sharpened by the ever changing nature of crime highlighted in the Modern Crime Prevention Strategy.

## **2.0 Eastbourne Community Safety Plan and Priorities**

- 2.1 CSPs have a statutory duty to set out a partnership plan and monitor progress. The 2018/19 Community Safety Plan has been developed to fulfil this duty and it has been developed in consultation with key partners including Sussex Police and other members of the ECSP. To help develop the priorities in the Plan, an initial questionnaire was shared with partners to collate their feedback which was then discussed at a priority setting workshop held 3<sup>rd</sup> October 2017.
- 2.2 A copy of the Draft 2018/19 Community Safety Plan is set out at Appendix A. It uses a standard countywide format, with a focus on what can realistically be achieved within current resource constraints. The priorities of the Police and Crime Commissioner (PCC), Sussex Police and East Sussex Safer Communities Partnership have been taken into account in developing this plan, as well key local issues.
- 2.3 The 2017/18 ECSP priorities are attached as Appendix B.

## **3.0 Performance Against Targets**

- 3.1 Looking back to 2005/06 Eastbourne was subject to around 11,000 crimes.

By performance year 2010/2011 this had dropped to approximately 7,500 crimes and to the end of June 2014 this has reduced to around 5,700 crimes, a further reduction compared with the same period the previous year.

3.2 However, by end of 2016/17 7883 crime were recorded. It should be noted that:

- (i) strict adherence to Home Office Crime Recording Procedures by Sussex Police; and
- (ii) the PCC-led initiative to increase crime reporting in a number of categories including, domestic abuse, hate crime and sexual offences

contributed to a considerable increase in recorded crime.

3.3 Additionally, the Office of National Statistics (ONS) identified a 10% annual rise in police recorded crime in the year ending March 2017 nationally. It is suggested by the ONS that the national rise is likely to be the result of a range of different factors, some of which reflect those identified in paragraph 3.2 but also include a genuine increase in some crime types.

3.4 Alternatively, the Crime Survey for England and Wales (CSEW), which asks people about their experiences of crime in the past 12 months, noted a 7% reduction in the level of crime experienced by respondents.

3.5 Furthermore, where the number of 999 calls made to Sussex Police in 2016/17 has increased by 10.5% compared to the previous year there has been a 0.4% reduction in the number of calls in 2016/17 compared to the average since 2009/10.

3.6 Whilst it is difficult to identify why there has been an increase in police recorded crime, there is a view that reducing police resources and a focus on other priorities (e.g. Serious and Organised Crime) has contributed to the rise in some crime types, such as violent crime.

3.7 Performance for 2016/17 compared with the baseline performance year 2015/16 is set out below.

- Number of incidents of personal Anti-Social Behaviour reduced from 379 to 333 (-12.1%).
- Number of reports of Burglaries increased from 365 to 469 (+28.5%).
- Number of reports of Criminal Damage to a Dwelling reduced from 246 to 240 (-2.4%)
- Number of reports of Robbery to a person reduced from 55 to 49 (-10.9%)
- Reports of Domestic Abuse Crime increased from 884 to 935

(+5.8%)

- Reports of Serious Sexual offences increased from 166 to 201 (+21.1%).
- Overall number of Police Recorded crimes increased from 6681 to 7883 (+18.0%)

3.8 Police recorded crime has increased nationally (as shown in paragraphs 3.3 to 3.6) and whilst Eastbourne is no exception to this, Home Office data, which compares numerous categories of crime with 15 other towns in our Most Similar Group (MSG) (See Appendix C for grouping), demonstrates that Eastbourne compares favourably:

March 2017 data shows:

- 3<sup>rd</sup> lowest – overall crime
- Lowest – burglary
- Lowest – vehicle offences
- 3<sup>rd</sup> lowest – theft offences
- 4<sup>th</sup> lowest – criminal damage
- 4<sup>th</sup> lowest – arson offences
- 10<sup>th</sup> (median) – violent crime

## **4.0 Progress in Priority Areas**

4.1 **Locality Based Responses:** Actions agreed and carried out by the Eastbourne Joint Action Group have made a positive contribution to Community Safety in the borough.

4.2 Officers of Eastbourne Borough Council have been working closely with Sussex Police to address ASB related issues in Devonshire and St Anthony's Ward.

4.3 **Street Community:** the Eastbourne Joint Action Group Street Community sub-group (now named the Eastbourne and Lewes Street Community Partnership) has been coordinating a multi-agency response to ASB related to the Street Community. The group has a focus on target hardening ASB hot-spots, reducing drug waste and prosecuting key perpetrators. The group also closely alongside the Eastbourne HUB (a multi-agency drop in service), which aims to address the multiple and complex needs of the Street Community.

4.4 Other achievements in priority areas include:

- Raising awareness of Child Sexual Exploitation in children, practitioners and hoteliers by providing training and supporting the Chelsea's Choice production
- Running diversionary sports to reduce youth related ASB in the summer holidays
- Introducing Public Spaces Protection Orders (PSPO) to replace existing control orders in Eastbourne, aimed at addressing alcohol and dog

related ASB.

- Equipping Business Wardens with new powers to help tackle ASB, especially around the Street Community, as a secondary function of their role
- Reducing reoffending by funding the Restoring Eastbourne shoplifting diversion scheme and the Safer Eastbourne Project, which provides one to one sessions to help offenders find employment.

## **5.0 Prevent**

- 5.1 The Counter-Terrorism and Security Act 2015, places a duty on all specified authorities (EBC is such an authority) in exercise of their functions to have due regard to "prevent" people from being drawn into terrorism. Over recent months the national threat level has increased to "critical" but this has been quickly reduced back to "severe" as it is likely that the risk of individuals being radicalised, usually through the internet, will be with us for some time.
- 5.2 Although East Sussex is a low risk area, Prevent forms a standing Agenda item for the Eastbourne and Lewes District Community Safety Partnership Strategy Group and EBC is an active member of the East Sussex Prevent Board. The legal duty placed on EBC has led to the development of a separate joint EBC and LDC Prevent Duty Action Plan and activity in this area has so far involved training for front line staff, incorporating Prevent into safeguarding mechanisms and improving online safety when using EBC owned equipment.
- 5.3 The Home Office is launching a national pilot named Dovetail to test local authorities' capability on taking overall responsibility for Prevent from the police. It is intended that this will position Prevent activity closer to local communities and link more effectively with Safeguarding and other partnership activity.
- 5.4 Whilst it is not likely that we shall see any changes until summer 2018, a 'light touch' review by the end of 2017 has been proposed by the East Sussex Prevent Board and this includes reviewing the levels of awareness and training within other agencies, such as EBC.

## **6.0 Liaison with the Police and Crime Commissioner**

- 6.1 The Cabinet member for Community Safety, Councillor Ungar is Eastbourne's representative on the Police and Crime Panel (PCP) which has the power to scrutinise the PCC and, in particular, her 'policing plan' and 'budget'. PCCs do not directly control local CSPs but directly impact ECSP effectiveness by control of budget allocation and their responsibility for monitoring CSP effectiveness.
- 6.2 During this performance year, the PCC has launched a review of CSPs and focusing on accountability and funding arrangements. The objective of the review is to assess how community safety funding can be most appropriately

apportioned to support the Police and Crime Plan. Currently CSPs are awarded an annual grant by the PCC, broadly based on population density and crime formula. Eastbourne CSP has received £26.2k per annum from the PCC over the last five years.

6.3 So far the PCC has introduced new quarterly reporting systems and in May 2017 the PCC outlined plans to consult with CSPs on five funding proposals, including:

- Maintaining the current position
- Allocating all PCC funding directly to upper-tier authorities
- Allocating all PCC funding directly to CSPs
- Having the PCC retain the full amount and CSPs apply to the PCC for funding
- Maintaining the current position but the PCC would retain a percentage for commissioning projects and services Pan-Sussex.

6.4 The results of the consultation will be published in November 2017 and it is understood that CSPs will not see any significant changes until 2019/20. However, it is likely that there will be a change to grant funding to CSPs in the near future. Where the CSP maintains reserves that could be used to support the delivery of its priorities, a more long-term solution would be required in the event of a reduction in or removal of the grant funding. This risk is being managed through the proposed hard merger of the Eastbourne and Lewes District CSP set out at Appendix D.

## **7.0 Proposed Eastbourne and Lewes District Community Safety Partnership**

7.1 In late 2015 the Police and Crime Commissioner for Sussex recommended that it would be appropriate for individual District and Borough Community Safety Partnerships to investigate merging options to reflect the new policing district boundaries and make efficiency savings.

7.2 As a result of deliberations within the existing Eastbourne, Lewes and Wealden CSPs, it was agreed that we should work towards a new Strategy Group encompassing all three districts whilst maintaining and enhancing the individual Joint Action Groups. Work began and a 'soft merger' year was carried out between 1<sup>st</sup> April 2016 and March 2017.

7.3 In February 2017 Safer Wealden Partnership decided to withdraw from the shared Strategy Group. Following this the Chairs of the Eastbourne and Lewes District CSPs agreed to continue with the 'soft merger' with a view to formally combining the two Partnerships by the end of performance year 2017/18, subject to a Business Case and approval of the Police and Crime Commissioner.

7.4 A copy of the Business Case can be found under Appendix D. However, the main benefits identified during the soft merger period include:

- Efficiency savings gained through the reduction of membership and

- meeting frequency, totalling to 126 hours of members' time saved.
- Enhanced Joint Action Groups having a role in identifying and delivering local priorities
- The merged Partnership having more influence regionally and with the PCC
- An opportunity to share potential risks and benefits in light of the PCC's review of CSP funding arrangements by jointly funding projects and services that meet shared priorities to maximise on economies of scale and by applying for funding (either to the PPC or other funding streams) as one bigger body.

7.5 In line with Local Government Association (LGA) guidance, consultation with relevant authorities will now be undertaken to gain consent to a formal merger of the two CSPs. Following final approval from the Strategy Group, an application will then be submitted to the PCC to approve the merger. Officers are aiming to complete the process of the merger by end of performance year 2017/18 with the new CSP operating from April 2018/19.

## **8.0 Resource Implications**

8.1 There are no additional resource implications arising from this report.

## **9.0 Financial Appraisal**

9.1 Finance have made the following comments:

9.2 There are no direct financial implications for the Council arising from the recommendations set out in this report

## **10.0 Legal Implications**

10.1 Relevant legislation is cited in the appropriate sections of this report:

10.2 *Lawyer consulted 9.11.17*

10.3 *Legal ref: 006857-EBC-OD*

## **11.0 Other Implications**

11.1 **Anti-Social Behaviour:** Changes under the Sussex Police Local Policing Programme, present challenges in regards to low level anti-social behaviour and may place additional responsibilities on EBC to tackle ASB within our partnership approach.

11.2 It is intended that Specialist Advisors (SAs) with responsibility for anti-social behaviour and community safety projects will be recruited through Phase Two of the JTP restructure. The SAs will provide a valuable resource to the Council and will work with Sussex Police and other agencies in dealing with complex cases of ASB.

- 11.3 **PCC funding:** In Paragraphs 7.1 to 7.5 a risk was highlighted on the future funding arrangements of CSPs across Sussex in light of the PCCs review. This risk has been managed through the proposed merger of the Eastbourne and Lewes District Community Safety Partnerships and further information can be found under Appendix D.
- 11.4 **Modern Crime Prevention:** Last year's report identified that there is a major transfer to online crime and scams taking place and it has reached the point where cyber offences are nationally outweighing those committed within the physical world. Moreover, the latest Crime Survey for England and Wales (CSEW) showed that there were 5.9 million incidents of crime covered by the survey. This excluded the new experimental statistics on fraud and computer misuse and if these are included the CSEW estimate a total of 11 million incidents of crime.
- 11.5 This presents a large number of potential victims as the nature of crimes continues to change. Research shows that a large number of these offences are targeted at vulnerable and elderly people and can impact on victims in a number of ways, including financial, social and mental and physical health implications.
- 11.6 The new Home Office advice, presented within the Modern Crime Prevention Strategy focuses on this and whilst the main responsibility for addressing Scams and Cybercrime sits nationally and regionally, there is an expectation that CSPs will work with their local communities to prevent these offences and encourage early intervention.
- 11.7 Efforts by the ECSP have already begun. Cybercrime is listed within the CSP priorities for 2017/18 and included within 'emerging risks and priorities' for 2018/19. Officer knowledge is being developed to respond to these demands. The CSP will continue to publish advice to the public and to coordinate strategic and operational support for agencies, such as the police and work with East Sussex Safer Communities Partnership who have a leading role across the county.
- 12.0 **Equality Screening**
- 12.1 The merger of the two Community Safety Partnerships was subject to its own Equality Analysis which was completed and signed off by the partnership at its first meeting in July 2016<sup>(1)</sup>.
- 12.2 An Equality and Fairness Analysis has been carried out on the proposed Community Safety Plan 2018/19<sup>(2)</sup>.
- 13.0 **Conclusion**
- 13.1 Scrutiny is asked to:
- To note the achievements and activities of the Eastbourne Community Safety Partnership during 2016/17 and future risks/opportunities to

performance.

- To endorse the Community Safety Action Plan for 2018/19 set out at Appendix A.
- To note the completion of the Eastbourne and Lewes District Community Safety Partnership 'Soft Merger' and endorse the full merger of the two Partnerships.

**Harry Williams**  
**Policy and Engagement Coordinator**

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### **Background Papers**

The Background Papers used in compiling this report were as follows:

- (1) *Equality Analysis of the Merger of the Eastbourne and Lewes District Community Safety partnership*
- (2) *Equality and Fairness Analysis of the Eastbourne Community Safety Plan 2018/19*

### **Appendices**

Appendix A – Draft Eastbourne Community Safety Plan 2018/19 (page 43)

Appendix B – Eastbourne Community Safety Priorities for 2017/18 (page 55)

Appendix C - iQuanta Most Similar Group (MSG) grouping for Eastbourne (page 57)

Appendix D – Draft Business Case for the proposed Merger of Eastbourne and Lewes District Community Safety Partnerships (page 59)

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**EASTBOURNE  
COMMUNITY SAFETY  
PARTNERSHIP**

# Community Safety Partnership Plan 2018 – 2019

Making Eastbourne and even safer place to live, work and visit

### Introduction and Background

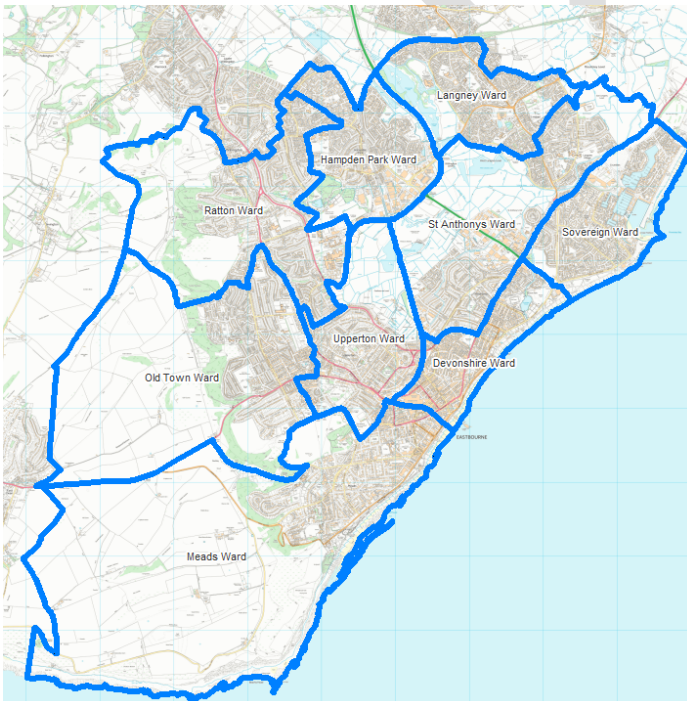
Eastbourne encompasses both seaside and rural areas covering 44 square kilometres. It is a seaside town and derives a large and increasing income from tourism. Eastbourne's limits include Langney, Hampden Park, Inner areas (such as Rodmill, Ocklyenge, Seaside, Bridgemere, Roselands and Downside), Town Centre and Sovereign Harbour.

There are around 103,000 people living in Eastbourne and there are just over 45,000 households in the Borough, 36% are single person households and 56% are family households. Around 88% of the housing stock is privately owned.

### Eastbourne Community Safety Partnership Priorities for 2018 to 2019

The Eastbourne Community Safety Partnership has selected the following issues as their priorities for the year ahead, based upon crime data and importance placed on them by the public:

#### 1. Anti-Social Behaviour



#### 2. Street Community

#### 3. Proactively Respond to Emerging Threats and Priorities Based on Threat, Risk and Harm

#### 4. Contributing to the Work of Agencies and Partnerships that have a Leading Role in Working with Victims and Offenders

## Countywide Priorities

The Eastbourne Community Safety Partnership will work with the East Sussex Safer Communities Partnership to take forward their 2017-2020 priorities, which are:

1. **Serious Organised Crime: Vulnerable victims of fraud and rogue trading associated with serious organised crime** – identify vulnerable adults at risk of fraud and rogue trading and develop targeted preventative support.
2. **Serious Organised Crime: Cybercrime** - begin to explore cybercrime with a focus on cyber bullying and online safety
3. **Serious Organised Crime: Vulnerable young people being exploited and recruited by organised crime groups** – explore further opportunities for partners to engage in early preventative work in relation to County Lines, organised crime and the exploitation of young people.
4. **Serious Organised Crime: Modern Slavery** – gain a better understanding of the risk of modern slavery.



## **Policing and Crime Objectives of the Sussex Police and Crime Commissioner (Police and Crime Plan 2017 – 2021)**

The Police and Crime Commissioner for Sussex has set four key strategic objectives which will also guide the Eastbourne Community Safety Partnership

### **1. Strengthen local policing**

- Ensure local policing services are accessible;
- Provide effective specialist capabilities to support local policing;
- Maintain engagement in the delivery of local policing services to improve public confidence.

### **2. Work with local communities and partners to keep Sussex safe**

- Encourage and support local communities to prevent crime and disorder;
- Work with partners to reduce offending and reoffending;
- Catch criminal and prevent serious and organised crime and terrorism.

### **3. Protect our vulnerable and help victims cope and recover from crime and abuse**

- Commission high-quality services which support victims;
- Priorities access to services for vulnerable victims;
- Enhance our understanding and meet the needs of victims in Sussex.

### **4. Improve access to justice for victims and witnesses**

- Ensure victims and witnesses have the most positive experience of the criminal justice system;
- Support vulnerable victims and witnesses;
- Maximise the use of technology to improve access to justice for all.



## Appendix A

### General Data

#### Reported Crime in Eastbourne

	April	May	June	Q1 Total	July	Aug	Sept	Q2 Total	Oct	Nov	Dec	Q3 Total	Jan	Feb	Mar	Q4 Total	Total	Change
<b>2014/15</b>	527	487	537	<b>1551</b>	572	594	616	<b>1782</b>	651	596	536	<b>1783</b>	529	482	594	<b>1604</b>	<b>6720</b>	
<b>2015/16</b>	529	578	529	<b>1636</b>	588	568	563	<b>1719</b>	581	558	563	<b>1702</b>	500	503	572	<b>1575</b>	<b>6632</b>	
<b>2016/17</b>	568	634	601	<b>1803</b>	715	662	595	<b>1972</b>	715	637	708	<b>2060</b>	611	610	704	<b>1925</b>	<b>7760</b>	
<b>2017/18</b>	685	793	810	<b>2288</b>	792	825	686	<b>2303</b>										
<b>2018/19</b>																		

#### Delivery of the Eastbourne Community Safety Partnership Priorities

The Joint Action Group is responsible for delivering the priorities listed on page 2 of this document. Each priority has been broken down into a number of objectives, as listed on the following pages.



Appendix A

2018/19																		
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CSP Meeting	Update and Progress Notes

## Appendix A

### Priority 2 – Street Community

Anti-Social Behaviour related to the Street Community is a key concern of Eastbourne residents, businesses and visitors.

However, the Eastbourne Community Safety Partnership recognises that members of the Street Community are amongst the most vulnerable in our community and often have multiple and complex needs.

The Partnership has a leading role in tackling the anti-social behaviour related to the Street Community but also has a role in supporting the agencies and partnerships that provide the necessary help to address the multiple and complex needs of individuals.

<b>Priority:</b>	<b>Street Community</b>
<b>Lead:</b>	
<b>Objectives:</b>	
	Coordinate and support multi-agency operational response to anti-social behaviour related to the Street Community in Eastbourne
	Support the work of the Eastbourne HUB in addressing the multiple and complex needs of the Street Community
	Identify and agree the long-term approach of the Community Safety Partnership in addressing the impact of the Street Community on residents, businesses and visitors

#### Number of Eastbourne HUB 'drop-in' clients

	April	May	June	Q1 Total	July	Aug	Sept	Q2 Total	Oct	Nov	Dec	Q3 Total	Jan	Feb	Mar	Q4 Total	Total	Change
<b>2016/17</b>																		
<b>2017/18</b>	7	3	4	<b>14</b>	10	7	5	<b>22</b>	11									
<b>2018/19</b>																		

<b>CSP Meeting</b>	<b>Update and Progress Notes</b>

Appendix A


Appendix A

**Priority 3 – Proactively Respond to Emerging Threats and Priorities Based on Threat, Risk and Harm**

The nature of crime continues to change and this presents a number of challenges to the Eastbourne Community Safety Partnership.

There is a need to be able to support out most vulnerable and react to and address the concerns of the community, not only dealing with crime and anti-social behaviour but managing the perception of it.

<b>Priority:</b>	<b>Proactively Respond to Emerging Threats and Priorities Based on Threat, Risk and Harm</b>
<b>Lead:</b>	
<b>Objectives:</b>	
Highlight emerging threats and priorities and deliver a multi-agency response through the Joint Action Group	
Review National policy and strategy and carry out research to identify areas that may have a future impact on the partnership and the communities it serves	
Develop the membership of the Joint Action Group to ensure it is best equipped to deal with emerging threats and priorities	
Proactively engage with the communities of Eastbourne to address and identify local priorities and concerns	

<b>CSP Meeting</b>	<b>Update and Progress Notes</b>

## Priority 4 – Contributing to the Work of Agencies and Partnerships that have a Leading Role in Working with Victims and Offenders

There are a number of agencies across East Sussex that provide a broad range of support services to victims and offenders, across a number of different crime types.

Where the Eastbourne Community Safety Partnership does not have a leading role in delivering these services, it can play a vital role in supporting its Members and other agencies and partnerships in raising awareness of these services.

<b>Priority:</b>	<b>Contributing to the Work of Agencies and Partnerships that have a Leading Role in Working with Victims and Offenders</b>
<b>Lead:</b>	
<b>Objectives:</b>	
	To increase awareness of the services available to victims and offenders through engagement events
	To provide training to frontline staff to increase awareness, encourage safeguarding and the reporting of offences
	Communicate with residents and businesses through channels such as social media and e-bulletins to promote the community safety message and change and challenge perceptions of crime and anti-social behaviour in the district.

### Police Recorded Domestic Abuse Crimes and Incidents

	April	May	June	Q1 Total	July	Aug	Sept	Q2 Total	Oct	Nov	Dec	Q3 Total	Jan	Feb	Mar	Q4 Total	Total	Change
<b>Domestic Abuse Crimes</b>																		
<b>2016/17</b>	76	93	82	<b>251</b>	73	82	74	<b>229</b>	66	60	98	<b>224</b>	84	64	84	<b>232</b>	<b>936</b>	
<b>2017/18</b>	75	78	92	<b>245</b>	110	100	82	<b>292</b>										
<b>2018/19</b>																		
<b>Domestic Abuse Incidents</b>																		

## Appendix A

<b>2016/17</b>	78	88	100	<b>266</b>	74	77	86	<b>237</b>	75	75	74	<b>224</b>	48	60	74	<b>182</b>	<b>909</b>	
<b>2017/18</b>	83	63	96	<b>242</b>	96	81	85	<b>262</b>										
<b>2018/19</b>																		

## Arson

	April	May	June	Q1 Total	July	Aug	Sept	Q2 Total	Oct	Nov	Dec	Q3 Total	Jan	Feb	Mar	Q4 Total	Total	Change
<b>2016/17</b>	0	3	2	<b>5</b>	2	5	1	<b>8</b>	6	2	4	<b>12</b>	4	1	2	<b>7</b>	<b>32</b>	
<b>2017/18</b>	3	4	2	<b>7</b>	3	3	0	<b>6</b>										
<b>2018/19</b>																		

## Police Recorded Hate Crime (including crimes with a race, homophobic, disability, gender or religion marker)

	April	May	June	Q1 Total	July	Aug	Sept	Q2 Total	Oct	Nov	Dec	Q3 Total	Jan	Feb	Mar	Q4 Total	Total	Change
<b>2016/17</b>	17	20	23	<b>60</b>	32	27	21	<b>80</b>	22	8	20	<b>50</b>	28	24	23	<b>75</b>	<b>265</b>	
<b>2017/18</b>	38	40	49	<b>127</b>	29	19	16	<b>64</b>										
<b>2018/19</b>																		

CSP Meeting	Update and Progress Notes

## Eastbourne Community Safety Partnership

“Our vision is to improve people’s lives in Eastbourne’s Communities by working in partnership to reduce the levels of crime and anti-social behaviour and to manage the fear of crime”.



### What are the priorities and why?

- **Community Engagement and Public Reassurance** – To continue to engage with the communities we serve and meet their needs in relation to community safety and public reassurance.
- **Environmental Anti-Social Behaviour** – Reducing graffiti, fly-tipping, litter and dog fouling contributes to an improvement in the quality of life for the residents of Eastbourne.
- **Road Safety** – Anti-Social driving, including speeding, is a major concern of our communities.
- **Volume Crime** – The continued reduction of offences such as burglary, robbery and vehicle crime, makes Eastbourne a better place to live, work and visit.
- **Anti-Social Behaviour (ASB) and Hate Crime** – To support the Police and other agencies in their work to give effective support to vulnerable and high risk victims of hate crime and ASB, as well as bringing offenders to justice .
- **Alcohol Related Crime and Disorder** – To reduce the negative impacts of the night-time economy on the town centre.
- **Domestic Abuse and Sexual Offences** – To support the Police and other agencies in increasing the reporting of such offences, working with victims and bringing offenders to justice.
- **Prevent Strategy** – To prevent the radicalisation of vulnerable members of our communities, thereby contributing to a reduction in extremism.
- **Street Communities** – Not only do street drinkers and rough sleepers cause a major nuisance to residents and visitors, they are amongst the highest levels of victims of crime and are amongst the most vulnerable in our community.
- **Substance Misuse and Psychoactive Substances** – Causal links to crime, anti-social behaviour and health.
- **Cybercrime, Scams & Rogue Trading** – To market prevention advice and support agencies such as the Police and Trading Standards in working with victims and bringing offenders to justice.

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## Most Similar Groups

### iQuanta Most Similar Group (MSG) grouping for Eastbourne

CSP
Northumbria – North Tyneside
Devon & Cornwall - Torbay
Sussex – Eastbourne
Devon & Cornwall – Plymouth
South Yorkshire – Sheffield
Gloucestershire – Gloucester
Derbyshire – Derby
Essex – Southend-on-Sea
Lancashire – Preston
Lincolnshire – Lincoln
South Wales – Cardiff
Northamptonshire – Northampton
West Yorkshire – Leeds
Suffolk - Ipswich
Hampshire – Southampton

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# Business Case for the merger of Eastbourne and Lewes District Community Safety Partnerships

## 1.0 Background

- 1.1 In late 2015 the Police and Crime Commissioner for Sussex recommended that it would be appropriate for individual District and Borough Community Safety Partnerships (CSP) to investigate merging options to reflect the new policing district boundaries and make efficiency savings.
- 1.2 As a result of deliberations within the existing Eastbourne, Lewes and Wealden CSPs, it was agreed that we should work towards a new Strategy Group encompassing all three districts.
- 1.3 Work began and a 'soft merger' year was carried out between 1<sup>st</sup> April 2016 and March 2017.
- 1.4 In February 2017 Safer Wealden Partnership (SWP) decided to withdraw from the shared Strategy Group. Following this the Chairs of the Eastbourne and Lewes District CSPs decided to continue with the 'soft merger' with a view to formally combine the two Partnerships into one by the end of performance year 2017/18, subject to a Business Case and approval of the Police and Crime Commissioner.

## 2.0 Findings

- 2.1 The 'soft merger' presented a number of efficiency savings for the partnerships. The two CSPs have reduced the total number of meetings held each per from 7 to 3. Resulting in the overall meeting hours per year being reduced from 14 to 6.
- 2.2 Further efficiency savings were found through reducing the membership of the Strategy Group to Responsible Authorities and other key representatives. This meant that the overall number of Members at Strategy Group meetings was reduced from 28 to 11. As a result this produced a saving of 126 hours as the total number hours Members spent at Strategy Group meetings reduced from 192 to 66.
- 2.3 Other, less measurable, efficiency savings include reductions in time spent:
  - travelling to and from meetings;
  - arranging meetings and coordinating partners and guest speakers
  - preparing papers and facilitating CSPs meetings, such as producing Agendas, writing Minutes and preparing rooms

## Appendix D

- 2.4 The efficiency savings made during the 'soft merger' year has positively reduced demand on Partners. This in turn has allowed Partners to use their resourcing for CSP functions on delivering priorities rather than attending Strategy Group meetings.

### 3.0 Recommendation

- 3.1 In light of the efficiency savings made during the 'soft merger' year, it is recommended that the CSPs formally merge into one CSP. The fully merged CSP would then fulfil the Statutory requirements for both Eastbourne borough and Lewes district.

- 3.2 It is also recommended that:

- the individual JAGs are maintained along with their newly 'enhanced' status;
- a new name and branding for the shared CSP is explored
- further efficiencies are sought through amalgamating CSP papers and processes
- an opportunity for SWP to merge with the CSP is included in the Terms of Reference for the Partnership

- 3.3 A proposed Terms of Reference for the new Partnership has been attached to this business case.

### 4.0 Risks and Benefits

#### 4.1 Risks:

Under the Police Reform and Social Responsibility Act, PCC's have the power to approve the merger of CSPs and one cannot go ahead without this. There is a risk that the PCC may not approve the merger between the two CSPs.

- 4.2 The impact of this would prevent the CSPs capitalising on the efficiencies savings highlighted above and benefits identified in paragraphs 4.8 to 4.10.

- 4.3 This risk is mitigated by the development of this business case, highlighting efficiency made, in addition to consultation with partners as part of the merger process.

- 4.5 Lastly, the Terms of Reference will allow SWP to join the newly formed CSP to encourage even further efficiency savings.

- 4.6 There's also a risk that local issues are underrepresented as the CSPs combine to cover a larger area. This may impact on the CSPs ability to meet the demands of its communities.

- 4.7 This risk will be mitigated by maintaining the newly enhanced individual JAGs. The enhanced status means that they have a role in setting the direction of the CSP locally by supporting the priorities setting process of the CSP.

## Appendix D

### 4.8 **Benefits:**

In May 2017 the PCC outlined plans to review CSP funding arrangements across Sussex. As part of the review, CSPs were consulted on five funding proposals, including:

- Maintaining the current position
- Allocating all PCC funding directly to upper-tier authorities
- Allocating all PCC funding directly to CSPs
- Having the PCC retain the full amount and CSPs apply to the PCC for funding
- Maintaining the current position but the PCC would retain a percentage for commissioning projects and services Pan-Sussex.

4.9 Where the results of the consultation are still unknown, it is likely that there will be a change to CSP grant funding. The merger of the CSPs will allow the Partnerships to share this risk by jointly:

- Funding projects and services that meet shared priorities to maximise on economies of scale.
- Applying for funding (either to the PCC or other funding streams) for projects and services as one bigger body.

4.10 Other benefits identified during the 'soft merger' include:

- Sharing good practice across the district and borough;
- Better responding to non-geographically based issues, such as Scams, Cybercrime and Modern Slavery;
- Aligning with Joint Transformation Programme between Eastbourne Borough and Lewes District Councils
- Better reflecting the new policing district boundaries
- Giving the merged partnership more influence at a regional level and with the PCC

### 5.0 **Next Steps**

5.1 To formally merge the two CSPs a consultation with Relevant Authorities will be launched to gain the consent of relevant Chief Executives. Following final approval from the Strategy Group, an application will then be submitted to the PCC to approve the merger.

5.2 It is recommended that the process of the merger is completed by end of performance year 2017/18 with the new CSP operating from Q1 2018/19.

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## A27 Task Group - Briefing Note

Committee	Scrutiny
Date	4 December 2017
Subject	A27 Task Group Review
Author	Katie Maxwell, Committee Officer

In June 2016 the Scrutiny Committee invited Highways England to an informal briefing to discuss the current A27 east of Lewes and the £75m proposals to improve various sections of the road.

Highways England (HE) briefed the committee with regard to the feasibility study that had been undertaken, looking at traffic 'hotspots' along the A27. They stated that the study did not identify an economic case for a dual carriageway east of Lewes at this time. The Road Investment Strategy, published in December 2014, committed to the development of sustainable transport measures east of Lewes (and at Arundel, Worthing and Lancing) and £75m was set aside for smaller scale capacity improvements and measures to enhance accessibility, safety and resilience along the corridor east of Lewes.

A detailed plan had not yet been developed and the improvements were still in the early stages of development.

The Committee was advised that the Department for Transport, East Sussex County Council (ESCC) and HE would be involved in the final design / use of the £75m, SDNP would be seeking improvements for villages – including local schools. The timescale for the list of options commence with a series of consultations beginning in November 2016 at which point it would be discussed with stakeholders. Public consultation would take place in spring 2017, and 2020 would see the commencement of the agreed improvements.

As a result of this briefing, Members agreed that they wished to build an evidence based case for further investment into the road and agreed a terms of reference for a scrutiny review at the full committee meeting in September 2016.

At this time, the Committee expressed the wish to consult with key stakeholders including the emergency services. A task group comprising four Councillors (two from each party), supported by the Local Democracy Officer, agreed a methodology and began to undertake some further background research.

## **A27 Reference Group**

During the course of the research it was discovered that East Sussex County Council (ESCC) had formed an A27 Reference Group comprising MP's, Council Leaders, Chief Executives and Key Officers of local authorities that the A27 passes through.

The Task Group invited Mr Jon Wheeler, Team Manager Strategic Economic Infrastructure, East Sussex County Council, to a meeting to provide them with further information on the work of the A27 Reference Group and to give an overview of ESCC views on the proposed improvements.

Eastbourne Borough Council prepared a response to the final proposals which was sent to Highways England in November 2016.

Following this meeting, the Task Group amended their terms of reference to reduce the scale of the review in the light of the work of the A27 Reference Group.

## **Survey**

As part of this, an online survey was commissioned. The survey was added to the Council's website on 12 September 2016 and ran until 30 January 2017. The survey was publicised through social media and in the local papers.

The survey received a total of 306 responses, 286 of which were in favour of a dual carriage way between Polegate and Lewes. The responses were from a wide range of users from those who used the road daily, weekly and monthly to those who used the road less than twice a year.

The survey also included details of the times of use - the total time period surveyed was between 6am and 10pm.

15 responses suggested alternatives to a dual carriageway and they included:

- Banning cycling and agricultural vehicles
- Educating users
- Slowing traffic
- Adding traffic lights at various points and
- Adding passing places

The respondents did not consider the use of public transport an option (a series of rail strikes were underway during the course of the survey) stating that bus service timetabling was insufficient and that shift working patterns were prohibitive.

## **Challenges**

Members are asked to note that a number of challenges arose during the course of this review, namely;

- The membership of the Task Group changed on 4 occasions.
- During January and February 2017, attempts were made to invite the emergency services to a meeting with the Task Group, however, prior commitments made this difficult to achieve.
- A meeting with East Sussex Fire and Rescue had been scheduled for April 2017, but unfortunately this was cancelled again due to the unavailability of Task Group members and staff.
- County Council Elections were held in May 2017 which impacted on Councillor and staff availability, and this was followed by the General Election in June.
- The Council was undertaking the Joint Transformation Programme with Local Democracy being part of the first phase.

On arranging the last and final meeting of the Task Group the Committee Officer (Local Democracy Officer) proposed a total of 5+ dates over a two month period, which, due to a number of constraints for all parties, resulted in the final meeting being held on 27 September 2017.

### **Dissolution of the Review**

At its final meeting, the Task Group agreed that due to the challenges noted above, that the review should be dissolved.

Mr Jon Wheeler, Team Manager Strategic Economic Infrastructure, East Sussex County Council, was also in attendance and the Task Group requested that Mr Wheeler attend a meeting to advise Members of the work of the A27 Reference Group and give an update on the final agreed Highways England improvements to the A27 east of Lewes.

The Task Group were satisfied that the A27 Reference Group would fully support their original intended purpose for review.

A meeting has therefore been arranged for Thursday 11 January 2018 at 4.30pm Friston Room, 1 Grove Road and all Members are invited to attend.

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<b>Body:</b>	<b>Scrutiny Committee</b>
<b>Date:</b>	<b>4 December 2017</b>
<b>Subject:</b>	<b>Appointment of the Sovereign Centre Task Group; and agreement of its terms of reference.</b>
<b>Report of:</b>	Ben Bix, Committee Services Lead
<b>Cabinet member:</b>	Councillor Bannister
<b>Ward(s)</b>	Sovereign
<b>Purpose of the report:</b>	To enable the Scrutiny Committee to appoint four councillors to the Sovereign Centre Task Group; and set the terms of reference for the group.
<b>Decision type:</b>	Non-key
<b>Recommendation:</b>	<p>The Scrutiny Committee is recommended to:</p> <ol style="list-style-type: none"><li>1) Appoint four members to the Sovereign Centre Task Group (2 Liberal Democrat, 2 Conservative)</li><li>2) Agree the terms of reference set out in section 3.1 of this report.</li></ol>
<b>Reasons for recommendations:</b>	To comply with Scrutiny Procedure Rule 11, that the Committee appoint the membership of the task group and set its terms of reference, and a timescale for reporting back to the Scrutiny Committee.
<b>Contact:</b>	Jazmin Victory, Scrutiny Officer, <a href="mailto:jazmin.victory@lewes-eastbourne.gov.uk">jazmin.victory@lewes-eastbourne.gov.uk</a> 01323 415811

## **1.0 Introduction**

- 1.1 The Committee received a work programme request from Councillor Di Cara and resolved to create a Sovereign Centre Task Group at its meeting of 4 September 2017. The task group now needs to be formed.
- 1.2 The Task Group will be formed of 4 Members appointed by the Scrutiny Committee, and will operate within the terms of reference set out in this report at section 3.1.

## **2.0 Appointments to the group**

- 2.1 Scrutiny Procedure Rule 11 provides that *normally* two councillors be

appointed to a task group. This report recommends that four councillors be appointed to the task group for two reasons:

- a) To increase the likelihood that the group can come to a conclusion in line with the timescale set out in 3.2 below.
- b) To mitigate the risk of apologies for absence on the schedule of meetings.

### **3.0 Terms of reference**

3.1 The proposed terms of reference of the task group are:

- i) To understand the planning policy considerations of the Sovereign Centre site
- ii) To consider options for the site, including tourism, as presented by officers
- iii) To recommend a preferred option for the site to the Scrutiny Committee on 5 February 2018

3.2 In order for the Scrutiny Committee to make its report and recommendations to Cabinet on 21 March 2018, the task group must conclude its work and prepare its report to Scrutiny Committee by 26 January 2017. This would demonstrate the efficient discharge of the scrutiny function to prepare recommendations for consideration.

3.3 In order for the task group to complete its work, it is proposed that there be three meetings of the group to complete each of the three parts of its terms of reference. Accordingly, the group should meet once in December 2017 and twice in January 2018.

### **4.0 Consultation**

4.1 The Scrutiny Committee received a work programme request from Councillor Di Cara at its September meeting and endorsed the creation of a Sovereign Centre task group for inclusion on its work programme. Subsequently, Council met in November and resolved the scrutiny work programme unanimously.

### **5.0 Corporate plan and council policies**

5.1 Recommendations from this review would be relevant to two corporate plan priority themes:

- Priority Theme 1- Prosperous Economy
- Priority Theme 3 – Thriving Communities

### **6.0 Business case and alternative option(s) considered**

6.1 Scrutiny Procedure Rule 1.4 provides that the Scrutiny Committee should be the key mechanism for enabling councillors to represent the views of their constituents and other organisations and to ensure that these views are taken into account in policy development.

- 6.2 The committee could have chosen to have conducted the review in a committee setting. The preferred option chosen by the committee at its last meeting was to form a task group. The task group approach is a more direct, engaged, and enabling vehicle for the production of recommendations from members for the scrutiny committee to consider.

## **7.0 Outcome expected and performance management**

- 7.1 The outcome from the group will be the making of recommendations to the Scrutiny Committee. The making of recommendations by the scrutiny committee would conclude the work of the task group.

## **8.0 Financial appraisal**

- 8.1 The scrutiny function is budgeted for, and the formation of this task group is part of the planned work of the function, within existing resources.

## **9.0 Legal implications**

- 9.1 The Scrutiny Procedure Rules are set out in Part 4 of the Constitution. This report complies with those rules.

## **10.0 Equality analysis**

- 10.1 There are no equality implications flowing from this report to create a task group.

## **11.0 Conclusion**

- 11.1 That the task group be appointed and commences its work in order to make recommendations to the Scrutiny Committee on 5 February 2018.

## **Appendices**

- Appendix 1 - Sovereign Centre Task Group meeting dates for consideration (page 71)

## **Background papers**

The background papers used in compiling this report were as follows:

- The Constitution of the Council <http://bit.ly/2hF8xaU>
- Work programme request, 4 September 2017 <http://bit.ly/2hPJFkl>

To inspect or obtain copies of background papers please refer to the contact officer listed above.

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## Appendix 1

### MEETING 1 (DATES FOR CONSIDERATION)

- Tuesday 12 December 17, 6:00pm **or**
- Thursday 14 December 17, 6:00pm **or**
- Thursday 21 December 17, 6:00pm

**Room:** TBC

**Meeting objective:** Members to consider the planning policy considerations of the Sovereign Centre site.

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### MEETING 2 (DATES FOR CONSIDERATION)

- Monday 8 January 18, 6:00pm **or**
- Tuesday 9 January 18, 6:00pm **or**
- Wednesday 10 January 18, 6:00pm

**Room:** TBC

**Meeting objective:** Members to consider options for the Sovereign Centre site.

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### MEETING 3 (DATES FOR CONSIDERATION)

- Tuesday 16 January 18, 6:00pm **or**
- Thursday 18 January 18, 6:00pm **or**
- Friday 19 January 18, 6:00pm **or**
- Monday 22 January 18, 6:00pm

**Room:** TBC

**Meeting objective:** Members to identify preferred option(s) and prepare recommendations for the Sovereign Centre site to the Scrutiny Committee on 5 February 2018.

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# Scrutiny Work Programme 2017/2018

## **Monday 4 December 2017, 6:00pm, Town Hall, Eastbourne**

<b>ITEM</b>	<b>LEAD OFFICER</b>	<b>PURPOSE</b>
Maternity Survey Results	Peter Finnis, <i>Monitoring Officer</i>	To fulfil the Executive Decision of the Leader on 3 April 2017 to conduct the Maternity Survey provided for the Scrutiny Committee to receive and comment on the outcomes of the survey.
Combined Corporate Performance and Finance Quarter 2 - 2017/2018	Jo Harper, <i>Head of Business Planning and Performance</i>  Alan Osborne, <i>Deputy Chief Executive and Chief Finance Officer</i>	To demonstrate the discharge of the Scrutiny Committee function to monitor all aspects of performance management activities as required by Part 3 section B4 (7) of the Constitution of the Council. <b><u>Members to submit questions in advance of the meeting.</u></b>
Annual Community Safety Partnership report	Harry Williams, <i>Policy &amp; Engagement Coordinator</i>	To report annually on Crime and Disorder issues as required under Regulation 4 of the Crime and Disorder (Overview and Scrutiny) Regulations 2009.
A27 – Scrutiny Task Group	Katie Maxwell, <i>Committee Officer</i>	To discharge the prerequisite of Scrutiny Task Groups' in regard to all reports, findings and recommendations being made public, as required by Part 4 section E13 (23.7) of the Constitution of the Council.
Appointment of Sovereign Centre Task Group	Jazmin Victory, <i>Scrutiny Officer</i>	Members to note the expectation that the Sovereign Centre Task Group's Final Report will go to the Scrutiny Committee Meeting on 5 February 2018 for recommendation to Cabinet on 21 March 2018.
Scrutiny Work Programme	Jazmin Victory, <i>Scrutiny Officer</i>	To demonstrate the Scrutiny Committee's entitlement of in-year variations to the Work Programme, as indicated by Part 4 section E4 (7.4) of the Constitution of the Council.

# Scrutiny Work Programme 2017/2018

## **Monday 5 February 2018, 6:00pm, Town Hall, Eastbourne**

<b>ITEM</b>	<b>LEAD OFFICER</b>	<b>PURPOSE</b>
Combined Corporate Performance and Finance Quarter 3 - 2017/2018	Jo Harper, <i>Head of Business Planning and Performance</i>  Alan Osborne, <i>Deputy Chief Executive and Chief Finance Officer</i>	To demonstrate the discharge of the Scrutiny Committee function to monitor all aspects of performance management activities as required by Part 3 section B4 (7) of the Constitution of the Council. <b><u>Members to submit questions in advance of the meeting.</u></b>
Budget 2018/2019 and Corporate Priorities	Alan Osborne, <i>Deputy Chief Executive and Chief Finance Officer</i>	To allow the Scrutiny Committee to monitor, investigate, research and report in detail with policy recommendations before the end of the consultation period, as mentioned in Part 4 section C1 (2) of the Constitution of the Council.
Equality and Fairness - Policy, Objectives, Annual Report and Action Plan	Pat Taylor, <i>Strategy and Commissioning Lead for Community and Partnerships</i>	To enable the Scrutiny Committee to fulfil its duties under the Equality Act 2010.
Draft report of the Sovereign Centre Task Group	Jazmin Victory, <i>Scrutiny Officer</i>	To report the findings of the Sovereign Centre task group for recommendation to Cabinet on 21 March 2018
Scrutiny Work Programme	Jazmin Victory, <i>Scrutiny Officer</i>	To demonstrate the Scrutiny Committee's entitlement of in-year variations to the Work Programme, as indicated by Part 4 section E4 (7.4) of the Constitution of the Council.